# FY 20-21 Budget Work Session

March 24, 2020



### Presentation Overview

- Major budget considerations
- Revenues by Major Category
- Expenditures by Major Category
- Capital Improvement Projects
- Impact of COVID-19
- Schedule



## Major Considerations

- Reduced original departmental requests:
  - Operations reduced \$1.3 million (3%)
  - CIP decreased by \$1.9 million (44%)
- Funding for County school division
- Revenue increase from primary tax base
- Funding for facilities needs
- Personnel additions and compensation adjustments
- Utilization of Fund Balance for one-time projects
- No tax rate increase included in the budget
- Predicted potential impact of COVID-19



## FY 21 General Fund Highlights

- Provides funding for School capital needs as a means of making progress on previously deferred projects.
- A \$4.6 million (7%) increase in revenues (growth in R/E, PP, M&T), includes re-assessment impact
- FY21 represents the third year (Phase 3) of marketbased salary adjustments for County employees
  - FY21 proposed cost = \$100k
  - Would be final year of market-based salary adjustments, with year-to-year monitoring of compensation market thereafter



## FY 21 General Fund Highlights

- A \$210,000 increase in Hospital Medical costs
  - 12% added for next plan year portion 12/20 6/21
- Personnel additions 6 full-time positions, 2 parttime positions, & additional Van Program hrs.
  - Impact = \$348k
- Capital Improvement Plan (CIP) focuses on transition to Greenfield, building maintenance, and community / economic development.
  - Total CIP = \$2.4 million (\$200k increase)

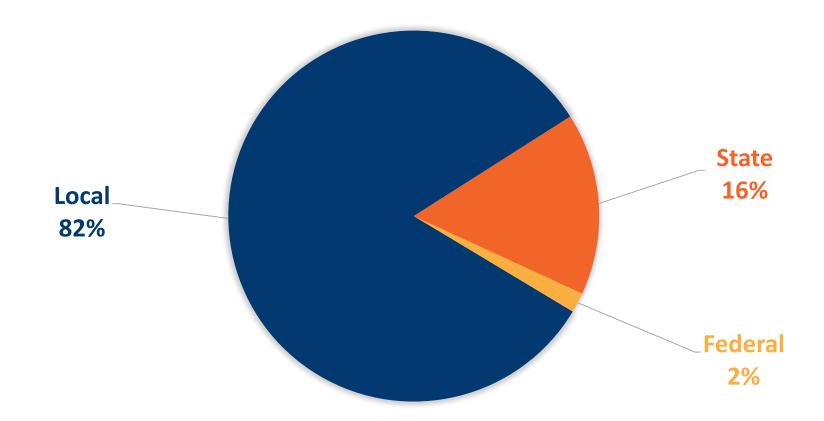


# General Fund Revenue Highlights by Government Source

Revenue Source	FY 20 Budget	FY 21 Draft	Difference	Percent Change
Local	53,924,843	58,404,510	4,479,667	8.3%
State	11,232,999	11,262,764	294765	0.3%
Federal	1,140,467	1,234,355	93,888	8.2%
Total	66,298,309	70,901,629	4,603,320	6.9%



## General Fund Revenues by Government Source





### Local Revenues

- Includes real estate re-assessment as well as projected growth in local primary taxes, such as:
  - Real Estate Taxes
  - Public Service Corporation Taxes
  - Personal Property Taxes
  - Machinery & Tools Taxes
  - Local Sales Taxes
- Growth also reflected in Meals and BPOL Taxes
- Projected growth may be adjusted due to COVID-19



### State Revenues

- Non-Categorical Aid remains mostly level
- PPTRA remains fixed (\$3.4 million)
- Categorical Aid decrease = 2%
  - EMS grants decrease
- Other Categorical Aid increase = 9%
  - Includes Welfare, CSA (for at-risk youths), and Library aid



### Federal Revenues

- Payments in Lieu of Taxes (PILT)
  - No FY 21 funding commitment at this time. Based on history, County is budgeting a \$34,000 increase in revenues vs. FY20 Budget.
- Federal Welfare payments are budgeted to increase \$72,000.

 VA SAVES (an interest rate subsidy for the School Energy Project) is scheduled to decrease \$10,000



### Revenues Summary

- Local revenues include the impact of the reassessment, as well as projected growth in economic driven taxes. Public Service Corp. revenues include current AEP and Roanoke Gas projects.
  - Total local incremental revenues of \$4.5 million (8%)
- State revenues reflect only a 0.3% overall increase due primarily to a decline in Communication Taxes, and a lower level of EMS grant funds.
- Federal revenues enhanced by expected PILT and Welfare reimbursements.
- Overall increase of GF revenues: \$4.6 million, 7%

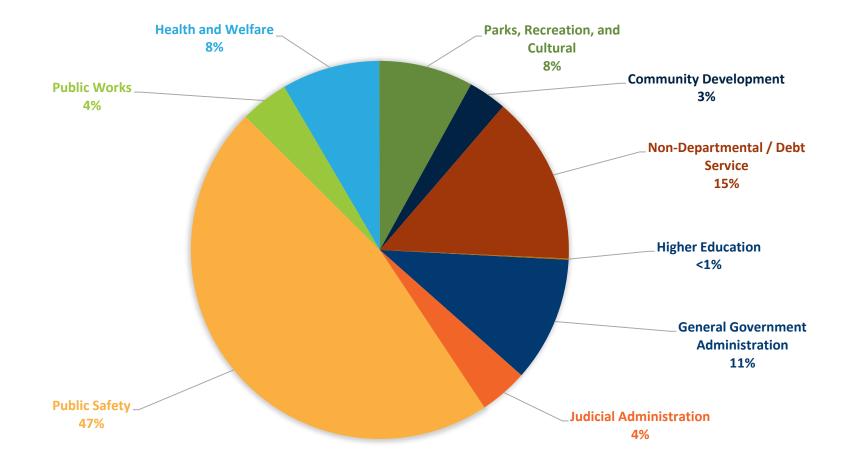


# General Fund Expenditure Highlights

Major Category	FY 20 Budget	FY 21 Draft	Difference	Percent Change
General Government Administration	4,201,029	4,492,353	291,324	6.9%
Judicial Administration	1,595,644	1,736,276	140,632	8.8%
Public Safety	18,466,733	19,636,543	1,169,810	6.3%
Public Works	1,664,328	1,729,538	65,210	3.9%
Health and Welfare	3,079,841	3,520,575	440,734	14.3%
Parks, Recreation, and Cultural	3,111,415	3,382,632	271,217	8.7%
Community Development	1,339,547	1,382,269	42,722	3.2%
Non-Departmental / Debt Service	5,253,750	6,055,221	801,471	15.3%
Higher Education	42,140	46,140	4,000	9.5%
Total	38,754,427	41,981,547	3,227,120	8.3%



# General Fund Expenditure Highlights by Category





## General Government Administration

Department	FY 20 Budget	FY 21 Draft	Difference	Percent Change
Board of Supervisors	261,763	237,216	-24,547	-9.4%
County Administrator	384,038	613,050	229,012	59.6%
Deputy County Admin / HR	467,982	397,755	-70,227	-15.0%
Commissioner of the Revenue	418,859	442,200	23,341	5.6%
Assessor / Board of Equalization	118,100	-	-118,100	-100.0%
Treasurer	521,085	559,424	38,339	7.4%
Financial Services	311,042	345,224	34,182	11.0%
Technology Services	1,129,856	1,229,853	99,997	8.9%
Central Purchasing	125,027	153,243	28,216	22.6%
Central Garage	105,375	102,981	-2,394	-2.3%
Electoral Board/Registrar	357,902	411,407	53,505	14.9%
Total	4,201,029	4,492,353	291,324	6.9%



### General Government Admin

#### Deputy Administrator (DCA)/HR

- DCA department has been replaced with H/R department, with the Deputy Co. Admin department-related expenses transferred to the County Admin department. H/R department includes a F-T Training Coordinator (budgeted for a half year in FY20, and a full year in FY21).
- H/R department budgeted for certain expenses (advertising for open positions, pre-employment testing, and health insurance consultants fees) that were previously budgeted in other departments.

#### Financial Services / Central Purchasing

• Both departments have replaced a P-T position with a shared F-T position (hired during FY20). Purchasing also includes funding (\$5k) for a Vendor Management Tool that will provide a useful database.

#### <u>Electoral Board / Registrar</u>

- Includes the dollar impact of a national election; costs associated with a longer term for absentee (no excuse) voting; funding (\$26k) for 12 electronic poll books, additional voting booths, and queuing lines.
- All departments' costs include the FY21 impact of market-based and any performance-based compensation adjustments effective 1/1/20.



### Judicial Administration

Department	FY 20 Budget	FY 21 Draft	Difference	Percent Change
Circuit Court	63,251	69,385	6,134	9.7%
General District Court	28,517	24,215	-4,302	-15.1%
Magistrate	2,630	3,825	1,195	45.4%
Juvenile and Domestic Relations Court	-	17,551	17,551	n/a
Clerk of the Circuit Court	691,856	759,237	67,381	9.7%
Commonwealth's Attorney	809,390	862,063	52,673	6.5%
Total	1,595,644	1,736,276	140,632	8.8%



### Judicial Administration

- General District Court Decrease in budget due to the splitting of two district courts.
- <u>Juvenile Domestic Relations District Court</u> New district court, started in January 2020. A separate first full year budget has been provided for this court.
- <u>Magistrate</u> Increase relates to new furnishings.
- <u>Circuit Court, Clerk of Circuit Court, Commonwealth's Attorney</u> Increases in these costs primarily relate to salary adjustments effective 1/1/20. Clerk of Circuit Court department also includes a new support position budgeted for a full year, to assist with proposed new Drug Court responsibilities.



# Public Safety

Department	FY 20 Budget	FY 21 Draft	Difference	Percent Change
Sheriff	5,341,736	5,885,967	544,231	10.2%
Dispatch	927,076	941,040	13,964	1.5%
Correction and Detention	4,912,146	5,051,384	139,238	2.8%
Juvenile Detention Center	150,000	175,000	25,000	16.7%
Probation Office	4,501	4,951	450	10.0%
Community Development (Inspection) (40%)	439,228	472,959	33,731	7.7%
Animal Control	712,452	775,816	63,364	8.9%
Fire and EMS (includes Vol. Fire& Rescue)	5,667,941	5,981,064	313,123	5.5%
Emergency Communications	304,931	341,640	36,709	12.0%
Community Organizations	6,722	6,722	0	0.0%
Total	18,466,733	19,636,543	1,169,810	6.3%



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## Public Safety

- Sheriff's Department
  - Includes a new SRO position (start date 7/1/20). Non wage/benefit operating costs are budgeted at a flat level.
- Fire & EMS
  - Includes 4 new positions to provide for 24/7 coverage at Read Mountain Station. Positions have a 1/1/21 start date. New Fire & EMS Reserve Fund will be used to purchase apparatus that has been included in prior years' budgets.
- Juvenile Detention Center (Regional)
  - Increased level of youth activity and a new funding mechanism will ensure proper funding regardless of any downward swing in overall activity.
- Correction and Detention (Jail)
  - Non-wage/benefit costs reflect a decrease vs. the FY20 Budget. Operating at a high level of inmate population.



## **Public Safety**

- Community Development
  - Includes 40% of this department's costs (Inspection-related activity).
  - Includes 40% of expenses for the Colonial Elementary Project Manager (same as for FY20).
- Animal Control
  - Increase for regional animal shelter budget and related expenses, and for the purchase of 2 vehicles, per replacement plan.
- Emergency Communications
  - Includes increase in maintenance costs.
  - Includes increase in E-911 Telecommunication costs.
  - Includes increased tower co-locator activity (pass-through)



### Public Works

Department	FY 20 Budget	FY 21 Draft	Difference	Percent Change
Division of Waste Management	755,428	654,633	-100,795	-13.3%
Maintenance of Buildings and Grounds	908,900	1,074,905	166,005	18.3%
Total	1,664,328	1,729,538	65,210	3.9%



### Public Works

### Waste Management

- Budget reflects a significant decrease in recycling costs due to an anticipated mid-year operations transfer to County Waste.
- Increased costs for Professional Services (engineering), refuse disposal, and capital outlay.

#### Maintenance

- Increase in refuse disposal, building repairs.
- Includes utility costs for Greenfield ETC.



### Health and Welfare

Department	FY 20 Budget	FY 21 Draft	Difference	Percent Change
Local Health Department	329,252	340,817	11,565	3.5%
Social Services	1,332,959	1,449,582	116,623	8.7%
Children's Services (CSA)	1,269,190	1,554,022	284,832	22.4%
Van Program	80,940	103,404	22,464	27.8%
Community Organizations	67,500	72,750	5,250	7.8%
Total	3,079,841	3,520,575	440,734	14.3%



### Health and Welfare

### Children's Services (CSA)

 Projected increase in foster care activity for youth services based on FY20.

### Van Program

 Includes additional part-time funding to provide for increased service demand.

#### Social Services

• Carryover effect of FY20 compensation enhancements relating to State guidelines, as well as an increase in program costs for child welfare services.



## Parks, Recreation, and Cultural

Department	FY 20 Budget	FY 21 Draft	Difference	Percent Change
Recreation & Facilities	1,337,855	1,473,963	136,108	10.2%
Sports Complex	380,625	392,558	11,933	3.1%
Library	1,205,398	1,325,330	119,932	9.9%
Community Organizations	187,537	190,781	3,244	1.7%
Total	3,111,415	3,382,632	271,217	8.7%



### Parks, Recreation, and Cultural

#### Recreation & Facilities Department

- Increase (\$47k) for equipment, vehicle, and building repairs.
- Increase (\$58k) for education & rec supplies due to the assumption and control of booster club / County-wide sports (associated revenues are reflected in the revenue budget).
- Increase in capital outlay (tractor-mounted aerator).

#### • Sports Complex

- Increase in wages (market-based compensation study).
- Increase in agricultural supplies cost.

#### Library

- Increase in wages & benefits due to impact of 1/1/20 salary adjustments.
- Includes 2 new part-time positions (Event Coordinator 1/1/21; Floater position 7/1/20).



# Community Development

Department	FY 20 Budget	FY 21 Draft	Difference	Percent Change
Economic Development	475,439	466,008	-9,431	-2.0%
Community Development (P&Z) (60%)	658,843	709,438	50,595	7.7%
Environmental Management	20,111	20,111	-	0.0%
Cooperative Extension	68,008	66,416	-1,592	-2.3%
Community Organizations	117,146	120,296	3,150	2.7%
Total	1,339,547	1,382,269	42,722	3.2%



## Community Development

#### Economic Development

 Includes funding for an incentive program for small businesses, marketing initiatives (Upper James River Water Trail), RAMP (entrepreneurship development), Botetourt manufacturer commercials, and production of promotion commercials.

### Community Development (P&Z)

- Includes 60% funding for the Colonial Elementary Project Manager (same as FY20 budget).
- Includes 60% of total departmental costs (Planning & Zoning function).
- Total cost increase is related to 1/1/20 salary adjustments.



### County Transfers to Public Schools

- Total transfer for operations in this draft budget = \$25,959,282
  - Increase of \$1 million (4.0%) as compared to FY20.
- Total transfer for Capital Projects funding in this draft budget = \$1,388,301

(These one-time projects will be funded from the Undesignated Fund Balance.)



## County Transfer to the EDA

Local Economic Incentives

 Funding for Greenfield Park utilities/development.

Total Transfer: \$597,500 (\$398k in FY20)



## Non-Departmental and Debt Service

Non-Departmental	FY 20 Budget	FY 21 Draft	Difference	Percent Change
Wellness Program	63,514	68,720	5,206	8.2%
Market-based Salary Adjustments	600,000	245,000	-355,000	-59.2%
Debt Service	4,582,736	5,146,500	563,764	12.3%
Contingency	7,500	595,001	587,501	7,833.3%
Total	5,253,750	6,055,221	801,471	15.3%

- Non-Departmental Expenditures
- Wellness Program increase reflects incentive enhancement.
- Salary adjustments include a final phase of the plan.
- Debt Service -- a \$700k scheduled increase (vs FY20) in the new Colonial Elementary School debt.
- Contingency dollars have been set aside for unidentified costs/ opportunities.
- No proposed County CPI-indexed salary increases for FY21.



### Miscellaneous Organizations

- FY 20 Budget = \$421,045 vs. FY21 Draft = \$436,689
- New funding Western Va. Workforce Development Board (\$3,350).
- Increases for regional organizations with funding formulas based on per capita contributions.
- Increased funding (\$5k) for Blue Ridge Behavioral Healthcare to maintain current percentage support vs funding formula.
- Increased funding (\$4k) for VWCC CCAP Program.



## Capital Improvement Plan (CIP)

Draft CIP = \$2.4M total; \$200K (8%) increase

#### Maintenance

• Includes \$500k for Circuit Courthouse renovation (multi-year project) and \$386k for Greenfield partial roof replacement. Also funding for two parking lot seals and renovation projects.

#### • Technology Services

• Includes continued funding for PC Laptop replacement plan and a Cisco phone system upgrade.

#### Public Safety

• Continuation of portable radio replacement program (final installment) & \$80k funding toward radio system replacement plan (multi-year project, will require financing).



## Capital Improvement Plan (CIP)

- Recreation & Facilities
  - Includes matching funds for Recreation Incentive Fund.
- Library
  - Includes matching funds for Library Incentive Fund.
- Waste Management
  - Funding for leachate storage tank repaint/seal.
- Community Development
  - Includes fourth matching contribution towards Daleville YMCA and funding for Economic Development Program.



### Impact of COVID-19

- Actively analyzing potential impact on revenues
  - Consumer-based revenues such as meals tax, sales tax, transient occupancy tax, and building permit fees are most at risk for impact
- Hiring Freeze in effect immediately for non-Public Safety positions
- Discretionary Spending Freeze for operations and capital expenses
  - Some departments have already offered up reductions
- Delaying larger purchases and reassessing the timing of those capital expenses
- Travel suspension unless required by law
- Consider quarterly appropriations for the FY21 Budget
- Increased monitoring of budget on a monthly basis



### Outlook for FY 2021-2022

- Analyzing lingering impact of COVID-19
- Continued monitoring of budget on a monthly basis
- Will include funding strategy for the Circuit Courthouse Renovation and Radio System Replacement projects (significant investments).
- Debt Service Literary Fund debt will decrease \$387k (small L.F. debt balance remaining).
- Economic Development opportunities
  - Continue attraction and retention of new business in Greenfield.
  - Greenfield road development.
- CIP Continued development of Greenfield Recreation Park (multi-year) based upon strategic plan.
- Continued progress County and School deferred projects.



## Budget Calendar: Where We Have Been

- November 2019 Budget call letter to all departments and offices
- January 2020 Budget preparation for Task Force review
- February 2020 Budget Task Force meetings and review by County Administrator
- March 2020 Draft budget provided to Board members, Budget Sub-Committee meetings, meetings with other Board members, all leading to this budget work session



# Budget Calendar: Where We Are Going

- March 24, 2020 Budget Work Session
- March 26, 2020 School Board budget hearing
- March/April 2020 School Submits Budget Request to County
- April 20, 2020 Tax Rate Public Hearing and Budget Public Hearing (anticipated)
- April 2020 Meetings if necessary with Budget Committee
- May 2020 Adopt School Budget
- June 23, 2020 Adopt County Budget and Tax Rates



# Thank you!

